

Solano Community College District Tentative 2011-12 District Budgets for Approval

Governing Board Meeting June 15, 2011

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> Jowel C. Laguerre, Ph.D. Superintendent-President

SOLANO COMMUNITY COLLEGE DISTRICT

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The first reading of this budget took place at the June 1, 2011 Board Study Session

Report prepared by Yulian Ligioso, Vice President, Finance & Administration Susan Foft, Director, Fiscal Services Judy Yu, Accounting Manager, Fiscal Services Judy Anderson, Executive Assistant, Finance & Administration



Mission:	Solano Community College prepares a diverse student population to participate successfully in today's local and global communities.
Vision:	Solano Community College will be a recognized leader in educational excellence – <i>transforming students' lives.</i>
Strategic Goals:	Goal 1: Foster Excellence in Learning Goal 2: Maximize Student Access and Success Goal 3: Strengthen Community Connections Goal 4: Optimize Resources

Guiding Principles and Priorities for Budget Development

- Reflect values of the institutional goals and the Educational Master Plan and Facilities Master Plan
- Promote offerings that emphasize career technical education, transfer and basic skills
- Maintain well-balanced offerings and student support services that are responsive to community needs and ensure timely and successful completion of students' educational goals
- Achieve enrollment targets for maximum funding/resources
- Sustain adequate reserves to meet District obligations and cash flow
- Optimize college resources via re-organizing and consolidating programs and services to increase efficiencies and cost savings

On Monday, May 16th Governor Brown released the annual May Revision and relative to the budget proposal issued in January, the news is largely positive. The Department of Finance has identified an increase in revenue of \$6.6 billion covering the 2010-11 and 2011-12 years. Combined with the significant legislative actions taken in March, the scope of the budget gap identified by the Governor has been reduced from \$26.6 billion to \$10.8 billion.

- - 26.6 Billion gap identified in January
- +14.0 Billion in cuts and other solutions approved in March
- 0.6 Billion in erosions of March package (due to implementation delays)
- - 1.0 Billion due to Proposition 10 litigation
- + 6.6 Billion in general fund revenues identified in May Revision
- - 2.0 Billion in new costs
- <u>- 1.2 Billion for a budget reserve</u>
- = \$10.8 Billion

The May Revision proposes to keep most of the actions taken on the California Community College budget earlier in the year intact (a \$400 million base reduction plus an increase of fees of \$10 per unit) while using the new revenues to buy back \$350 million in inter-year deferrals. This proposal would reduce deferrals from \$961 million to \$611 million.

The May Revision also identifies \$57 million in increased current year property tax revenues without making a corresponding reduction in our General Fund appropriation, which should help mitigate a deficit in 2010-11 apportionments.

Notably, there is no proposal for census reform or for any other significant policy change.

In the event tax extensions are not approved, the May Revision summary speaks in broad terms about reductions to education (additional \$500 million in cuts to each of UC and CSU and a \$5 billion cut to Proposition 98), though the Governor chose not to specify how these reductions would be taken.

Impact on Community College Source: Community College League

	March Budget	May Revise	Assembly Subcomm.	Senate Subcomm.
General Fund Apportionment Reduction	- \$400 million	- \$400 million	- \$400 million	- \$400 million
Student Fees (GF Apportionment Increase)	\$36/unit (\$110 million)	\$36/unit (\$110 million)		
Deferral Reduction	None	\$350 million	\$410.7 million	\$347 million
Other Adjustments			 additional prop. tax revenue to close shortfall \$25M backfill student fee shortfall rejected May Revise changes 	 additional prop. tax revenue to close shortfall suspend some mandates

Impact of tax extension not passing: \$550 million reduction to community colleges

2011-12 Major Revenue Assumptions

- State General Apportionment revenues are based on the 2010-11 First Principal Apportionment (P1), which include a net workload restoration for 2010-11 of approximately \$840,000.
- State General Apportionment revenues also include an approximate \$6.8 million reduction as a result of the proposed 2011-12 State Budget Proposal, assuming an All-Cuts or the worst case scenario. FABPAC (Financial and Budget Planning Advisory Council) recommended at its April 6 meeting, that the college move forward with the All-Cuts Scenario for budget planning purposes.

Base Apportionment Components	
Property Taxes	\$8,625,439
Enrollment Fees	3,602,569
State Apportionment	28,812,901
Total	\$41,040,909

• The budget is based on a funded FTES base of 7,651 after estimated workload reduction of nearly 17%.

Full-Time Equivalent Students (FTES)						
2010-11	Base FTES	8,955				
2010-11	Workload Restoration	274				
2010-11	Funded FTES	9,229				
2011-12	Workload Reduction	(1,578)				
2011-12	Rebenched FTES	7,651				

- Enrollment fees are \$36 per unit.
- Bookstore outsourcing is being reviewed and incremental revenues of \$135,000 are included.
- For purposes of the Tentative Budget State Categorical Program funding is budgeted at the 2010-11 levels, less one-time and carryover funds.

2011-12 Major Expenditure Assumptions

- Step and column adjustments for all qualifying employees of \$346,624
- Salary increases of 1% for SCFA, CSEA, ALG (Administrative Leadership Group) amount to \$282,108
- Increase of \$837,010 for health and welfare benefits
- Increase of \$206,309 for PERS
- ALG has made the following concessions totaling \$199,294:
 - o forego the 1% salary increase
 - o suspend step & column movement
 - o agree to eight furlough days
- Recruitment of two faculty positions: aeronautics and welding at \$127,596
- Property and liability insurance of \$420,327
- Retiree benefits are budgeted at \$123,000 and are transferred into an irrevocable trust, set up with the Community College League's Retiree Health Benefits JPA in which Solano College is a member district

The District has aggressively pursued several expense reduction strategies over the past year, continuing into 2011-12, with a projected annual savings of \$2,893,962. The college eliminated approximately 9% or 285 course sections of its offerings, realizing savings from adjunct professor salaries. Academic Affairs further implemented a re-organization, merging six instructional divisions into four schools, and reduced faculty release time. Additional savings are anticipated as a result of spending freezes in supplies, other operating expenditures, such as consulting, travel, printing, postage and others, and equipment accounts, as well as expenditure transfers to categorical grants.

Even with the aforementioned reduction strategies, \$1,942,450 in additional reductions are needed (see Page 9 – Unrestricted 2011-12 General Fund Budget), an amount representing concessions needed from the Solano College Faculty Association, its Classified Unions – CSEA and Local 39. And if those reductions are not achieved for fiscal year 2011-12 alternatives likely will include more draconian expenditure decreases, including suspension of all equipment purchases, significant reductions of other operating expenditures, supplies, overtime, temporary help, further considerable cuts to offerings, layoffs, and/or dipping below the 5% reserve levels. It is important to note that falling below the 5% reserve level has serious implications including being out of compliance with state and board guidelines, cash flow, credit rating and accreditation.

The College is also planning to realign categorical spending to be in line with certified funding and has tentatively budgeted special funds at approximate fiscal year 2010-11 levels.

Adjustments to Budgets:	Revenue	Expenditures
2011-12 Tentative Budget		
Revenues		
	¢125.000	
Bookstore Outsourcing Apportionment Reduction (All-Cuts	\$135,000	
Scenario)	<u>(6,815,000)</u>	
	(\$6,680,000)	
Expenditures		
1% Salary Increase		\$282,108
Health Benefits increase		\$837,010
PERS		\$206,309
Step & Column		\$346,624
Full-Time Faculty Hires		\$127,596
Property & Liability Insurance		\$419,362
Retiree Health Benefits (OPEB) Set-Aside		\$123,000
		\$2,342,009
Administrative Reductions:		
Class Schedules-285 Sections		(\$997,500
Academic Re-Org		(\$414,000
Release Time (3 FTE)		(\$115,000
Reduction in Force (Academic & Student Affairs, Reprographics)		(\$175,993
Other Operating Expenditures by Approximately 17.5%		(\$748,000
Supplies by 15%		(\$132,689
Equipment Purchases by 15%		(\$35,780
Financial/Special Consultants		(\$275,000
		(\$2,893,962
Net Change in Revenues & Expenditures Between 2010-11 and 2011-12		(\$6,128,047

	Cur	rent Year Budge	et	Tentative Budget					
		2010-11			2011-12				
	Unrestricted	Restricted	Combined	Unrestricted	Restricted	Combined			
Revenue									
Federal Revenue	0	780,700	780,700	0	415,000	415,000			
State Revenue	34,220,153	2,248,557	36,468,710	30,101,901	1,908,422	32,010,323			
Local Revenue	15,588,954	544,774	16,133,728	13,373,008	530,000	13,903,008			
Other Revenue	0	3,258	3,258	0	0	0			
Total Revenue	49,809,107	3,577,289	53,386,396	43,474,909	2,853,422	46,328,331			
Expenditures									
Academic Salaries	20,161,973	279,407	20,441,380	19,141,185	316,548	19,457,733			
Classified Salaries	9,804,067	1,194,941	10,999,008	9,300,052	1,005,207	10,305,259			
Employee Benefits	12,197,793	543,257	12,741,050	13,650,715	642,367	14,293,082			
Supplies and Materials	1,134,590	447,846	1,582,436	751,901	170,617	922,518			
Other Operating Exp and Services	6,681,209	474,015	7,155,224	5,700,571	407,355	6,107,926			
Capital Outlay	288,534	424,692	713,226	202,754	89,369	292,123			
Other Outgo		213,131	213,131		327,008	327,008			
Additional Reductions Needed	0	0	0	(1,942,450)	(105,049)	(2,047,499)			
Total Expenditures	50,268,166	3,577,289	53,845,455	46,804,728	2,853,422	49,658,150			
Net (Decrease) in Fund Balance	(459,059)	0	(459,059)	(3,329,819)	0	(3,329,819)			
Estimated Beginning Balance	3,162,710	0	3,162,710	5,670,055	0	5,670,055			
Ending Balance	2,703,651	0	2,703,651	2,340,236	0	2,340,236			
5% Reserve Balance	2,513,408	0	2,513,408	2,340,235	0	2,340,236			
Undesignated Reserve Balance	190,243	0	190,243	0	0	0			

Tentative 2011-12 General Fund Budgets – Unrestricted and Restricted

Other District Funds

Debt Service Fund 21

Child Development Fund 33

Capital Outlay Fund 41

Measure G Bond Fund 42

Bookstore Fund 51

Self-Insurance Fund 61

Financial Aid Fund 74



Debt Service Fund 21

The Debt Service Fund is established to account for re-payment of the Measure G Bond. Expenditures are covered by proceeds of the ad valorem property tax which is billed and collected by the Solano County Tax Assessor's Office.

		PROPOSE FISCAL YE				
		ES, EXPENDITURES		Adopted		Proposed
4	AND CHANG	GE IN FUND BALANCE		Budget		Budget
				2010-11		2011-12
REVE	ENUES:					
	Federal	Sources	\$	-	\$	-
	State So	urces		-		-
	Local So	urces		6,750,756		6,750,756
		Total Revenue	\$	6,750,756	\$	6,750,756
EXPE						
		c Salaries				
		aff Salaries		_		_
		e Benefits		-		_
		& Materials		-		-
		& Other Operating		-		-
	Capital C			-		-
		vice - Principal		3,515,000		3,515,000
		vice - Interest		3,824,197		3,824,197
		Total Expenditures	\$	7,339,197	\$	7,339,197
EXCE	ESS REVEN	UES (EXPENDITURES)	\$	(588,441)	\$	(588,441)
отні	ER EINANCI	NG SOURCES (USES)				
	Other Sc					
	Other Us					
	Total Ot	her Sources (Uses)	\$	-	\$	-
FUND	D BALANCE	INCREASE (DECREAS	E) \$	(588,441)	\$	(588,441)
DECI				,		
BEGI		D BALANCE g Balance		5,765,063		5,176,622
		ar Adjustments		5,705,003		3,170,022
	Adjusted	Beginning Balance	\$	5,765,063	\$	5,176,622
			¢	5 476 600	¢	1 500 404
CINUI	NG FUND B	ALANGE	\$	5,176,622	\$	4,588,181

Child Development Fund 33

The Child Development Fund is the fund designated to account for all revenues for, or from the operation of, Child Care and Development Services, including student fees for child development services. Costs incurred in the operation and maintenance of the Child Care and Development Services are paid from this fund.

		PROPOS					
		FISCAL Y	EAR 2	011-	12		
R	EVENUE	S, EXPENDITURES			Adopted	Propo	sed
AND	AND CHANGE IN FUND BALANC		CE		Budget	Budg	get
					2010-11	2011	-12
REVENU	JES:						
	Federal S	Sources			66,844		32,300
	State So	urces			709,495	6	22,822
	Local So	urces			55,821		17,883
		Total Revenue		\$	832,160	\$6	73,005
EXPEND	ITURES:						
	Academi	c Salaries					
	Other Sta	aff Salaries			462,834	4	18,855
	Employe	e Benefits			276,287	2	81,217
	Supplies	& Materials			23,270		7,296
	Services	& Other Operating			69,769		7,964
	Capital C	Jutlay			-		-
	Additiona	I reductions needed			-	(42,327)
		Total Expenditures		\$	832,160	\$6	73,005
EXCESS		JES (EXPENDITURE	ES)	\$	-	\$	-
OTHER	FINANCI	NG SOURCES (USE	S)				
	Other So	urces					
	Other Us	es			-		
	Total Ot	her Sources (Uses)		\$	-	\$	-
	AI ANCE	INCREASE (DECRE	ASF)	\$		\$	_
			,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,,	Ψ		Ψ	
BEGINN	ING FUN	D BALANCE					
		g Balance			_		-
		ar Adjustments					
	Adjusted	Beginning Balance		\$	-	\$	-
ENDING	FUND B	ALANCE		\$	-	\$	_
	21			<u> </u>		+	

Capital Outlay Fund 41

The Capital Outlay Fund is used to account for the collection of redevelopment property tax revenues allocated exclusively for educational facilities, which are exempt from inclusion in the calculation of the District's revenue level for each fiscal year.

	PROPOSE FISCAL YE			
		AR 2011-	12	
REV	ENUES, EXPENDITURES		Adopted	Proposed
AND CI	HANGE IN FUND BALANCE	E	Budget	Budget
			2010-11	2011-12
REVENUES				
Fed	leral Sources	\$	-	\$ -
Sta	te Sources		-	-
Loc	al Sources		571,356	485,653
	Total Revenue	\$	571,356	\$ 485,653
EXPENDITU	RES:			
Aca	demic Salaries			
Oth	er Staff Salaries		-	-
Em	ployee Benefits		-	-
Sup	plies & Materials		-	-
Ser	vices & Other Operating		15,000	350,000
Cap	bital Outlay		100,000	-
	Total Expenditures	\$	115,000	\$ 350,000
EXCESS RE	VENUES (EXPENDITURES)	\$	456,356	\$ 135,653
OTHER FIN	ANCING SOURCES (USES)			
Oth	er Sources			
Oth	er Uses		(97,887)	-
To	tal Other Sources (Uses)	\$	(97,887)	\$ -
	NCE INCREASE (DECREAS	SE) \$	358,469	\$ 135,653
BEGINNING	FUND BALANCE			
	ginning Balance		3,038,841	3,397,310
	or Year Adjustments			0,001,010
Ad	justed Beginning Balance	\$	3,038,841	\$ 3,397,310
ENDING FU	ND BALANCE	\$	3,397,310	\$ 3,532,963

Measure G Bond Fund 42

The Measure G Bond construction fund is the fund designated for the deposit of proceeds from the sale of all community college revenue bonds. Such deposits are used to meet the costs of acquisition or construction and all expenses of authorized projects.

		PROP	OSED	BUDG	ET		
		FISCA	L YEAF	R 2011	-12		
		ES, EXPENDITURES GE IN FUND BALAI			Adopted Budget		Proposed Budget
					2010-11		2011-12
REVEN	JES:						
	Federal	Sources		\$	-	\$	-
	State So	ources			-		-
	Local So	ources			240,000		204,000
				•	0.40.000	•	
		Total Revenue		\$	240,000	\$	204,000
EXPEN							
	Academi	ic Salaries					
	Other St	aff Salaries			-		100,000
	Employe	e Benefits			-		35,000
	Supplies	& Materials			-		-
	Services	& Other Operating			1,500,000		1,500,000
	Capital C	Dutlay			11,087,702		7,500,000
		Total Expenditures		\$	12,587,702		9,135,000
				•	(40.047.700)	•	(0.004.000)
EXCES	SREVEN	UES (EXPENDITUR	ES)	\$	(12,347,702)	\$	(8,931,000)
OTHER	FINANCI	NG SOURCES (USI	ES)				
	Other So	ources	-				
	Other Us	ses					
				•		•	
	Total Ot	ther Sources (Uses)		\$	-	\$	-
FUND B	ALANCE	INCREASE (DECR	EASE)	\$	(12,347,702)	\$	(8,931,000)
BEGINN	ING FUN	ID BALANCE		_			
		g Balance			24,433,159		19,145,883
		ar Adjustments					
	Adjusted	d Beginning Balance		\$	24,433,159	\$	19,145,883
ENDING	FUND B	ALANCE		\$	12,085,457	\$	10,214,883
				<u> </u>		<u> </u>	

Bookstore Fund 51

The Bookstore Fund is the fund designated to receive the proceeds derived from the District's operation of a community college bookstore. Necessary expenses, including salaries, wages and cost of capital improvements for the bookstore may be paid from the generated revenue.

			PROPOSED B				
			FISCAL YEAR 2	2011-	12		
	REVENUE	ES, EXPEND	ITURES		Adopted		Proposed
		E IN FUND		_	Budget		Budget
					2010-11		2011-12
REVEN	JES:						
	Retail Sa	ales		\$	3,670,000	\$	3,661,281
	Cost of C	Goods Sold			2,900,000		2,929,025
		Net Sales		\$	770,000	\$	732,256
EXPEN	DITURES:						
	1	c Salaries					
	Other St	aff Salaries		\$	425,275	\$	403,743
	Employe	e Benefits			160,000		224,627
		& Materials			17,000		24,721
		& Other Op	erating		160,000		119,700
	Capital C				25,000		0
		al reductions	needed		0		(21,102)
	Total E	Expenditures		\$	787,275	\$	751,689
EXCESS	S REVEN	JES (EXPEN	IDITURES)	\$	(17,275)	\$	(19,433)
OTHER	FINANCI	NG SOURCE	ES (USES)				
	Other Sc	ources					
	Other Us	ses			(35,000)		
Total	Other Sou	ırces (Uses)		\$	(35,000)	\$	-
FUND B		INCREASE	(DECREASE)	\$	(52,275)	\$	(19,433)
				Ψ	(02,210)	Ψ	(10,100)
BEGINN	ING FUN	D BALANCE					
	Beginnin	g Balance			640,781		588,506
		ar Adjustmer	nts		·		
Adjust	ed Beginr	ning Balance		\$	640,781	\$	588,506
ENDING	FUND B	ALANCE		\$	588,506	\$	569,073

Self-Insurance Fund 61

The Self-Insurance Fund was established from excess equity from the District's membership in the Northern California Community Colleges Self-Insurance Authority JPA. Its purpose is to pay for potential property and indemnity claims not covered by the JPA.

	PROPO	SED B	UDGE	Γ		
	FISCAL	YEAR	2011-1	2		
Δ	REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE			Adopted		Proposed
A	ND CHANGE IN FOND BALAN	VCE		Budget 2010-11		Budget 2011-12
RFVF	NUES:			2010-11		2011-12
	Federal Sources		\$	_	\$	_
	State Sources			-	•	-
	Local Sources			-		5,000
	Total Revenue		\$	-	\$	5,000
EXPE	NDITURES:					
	Academic Salaries					
	Other Staff Salaries			-		-
	Employee Benefits			-		-
	Supplies & Materials			-		-
	Services & Other Operating			419,362		-
	Capital Outlay			-		-
	Total Expenditures		\$	419,362	\$	-
EXCE	SS REVENUES (EXPENDITUR	ES)	\$	(419,362)	\$	5,000
OTHE	R FINANCING SOURCES (US	ES)	_			
	Other Sources					
	Other Uses			-		-
	Total Other Sources (Uses)		\$	-	\$	-
FUND	BALANCE INCREASE (DECR	EASE)	\$	(419,362)	\$	5,000
BEGIN	NING FUND BALANCE					
	Beginning Balance			878,089		458,727
	Prior Year Adjustments			,		,
	Adjusted Beginning Balance		\$	878,089	\$	458,727
ENDIN	IG FUND BALANCE		\$	458,727	\$	463,727

Financial Aid Fund 74

Financial Aid funds are intended to help students pay educational expenses including tuition and fees, books and supplies, etc. for education and are comprised of federal and state sources and available amounts are primarily driven by the number of FAFSA (Free Application for Federal Student Aid) applications submitted by students and processed by the college.

		PROPO					
		FISCAL	YEAR 2	2011-	12		
REVENUES, EXPENDITURES AND CHANGE IN FUND BALANCE			Projected		Proposed Budget		
REVEN	UES:						
	Federal Sources				11,691,681		14,472,083
	State So			463,216		503,000	
	Local So			-		-	
		Total Revenue		\$	12,154,897	\$	14,975,083
EXPEN	DITURES:						
	PELL				9,671,891		10,500,000
	FSEOG				164,470		172,083
	ACG				36,213		
	Direct Lo	ans			1,819,107		3,800,000
	Cal Grants				463,216		503,000
					-		-
					-		
		Total Expenditures		\$	12,154,897	\$	14,975,083
EXCES	S REVENI	JES (EXPENDITURI	ES)	\$	-	\$	-
		_	-				
OTHER	FINANCI	NG SOURCES (USE	ES)				
	Other Sources						
	Other Uses				-		
	Total Ot	her Sources (Uses)		\$	-	\$	-
FUND E	BALANCE	INCREASE (DECRE	EASE)	\$	_	\$	_
		•					
BEGINN	NING FUN	D BALANCE					
Beginning Balance					-		-
	Prior Year Adjustments						
	Adjusted	d Beginning Balance		\$	-	\$	
	FUND B			\$	<u> </u>	\$	
				Ψ		Ψ	

